

onosky, Chambers, Sachse, Endreson & Perry, LLP is a national law firm devoted to representing Native American tribal interests in a wide range of endeavors including: trial and appellate litigation, federal Indian Indian selflaw, tribal law, determination and self-governance matters, health law, commercial and corporate law, tax law, land claims, natural resources law, public land law, water law, land regulation, hunting and fishing rights, environmental law, toxic torts, jurisdictional conflicts, gaming law, government contracting, hydroelectric development and business development.

The practice firm's includes representation of tribal interests in federal, tribal and state courts, and before Congress, state legislatures and federal and state agencies. We regularly appear before also congressional committees, sometimes as expert witnesses by committee invitation. Members of the firm have also briefed and/or argued more than a score of cases in the United States Supreme Court.

Typical of the firm's clients are tribal governments, Alaskan Native entities, Native American-owned health corporations, regional tribal confederations and Native American health and social service providers. The tribes and Alaskan Native

REID PEYTON CHAMBERS LLOYD B. MILLER DOUGLAS B. L. ENDRESON MARY J. PAVEL DAVID C. MIELKE COLIN C. HAMPSON RICHARD D. MONKMAN VANESSA L. RAY-HODGE FRANK S. HOLLEMAN **REBECCA A. PATTERSON** MATTHEW L. MURDOCK NATHANIEL H. AMDUR-CLARK RYAN C. RUSCHE WHITNEY A. LEONARD K. Amanda Saunders STEVEN C. WILFONG CHLOE E. COTTON CASSIDY GUERRO ANNE DELONG NOAH I. STAR

OF COUNSEL

Anne D. Noto Myra M. Munson James E. Glaze Roger W. Dubrock Gary F. Brownell Donald J. Simon Matthew S. Jaffe Emily Soli entities we represent range from the very smallest to the second largest in the nation, and they are situated throughout the United States. We do not represent non-tribal interests – such as gaming management companies or oil and gas developers – on Indian law matters.

The firm also has an active election law practice and has served as counsel to a major national reform organization, working in Congress, the courts and administrative agencies, to craft and defend major reforms to the nation's campaign finance laws. The firm has twentynine lawyers based in five offices in Washington, D.C., Albuquerque, San Diego, Anchorage and Juneau.

The firm was founded in 1976 when Reid Peyton Chambers and Harry Sachse left positions as Associate Solicitor for the Department of the Interior and Assistant to the Solicitor General of the United States Department of Justice, respectively, to join Marvin J. Sonosky, long recognized as one of the nation's leading practitioners of Indian, public lands, minerals and natural resources law. Mr. Sonosky practiced actively with the firm until his death in July 1997. Together our lawyers have over 200 years combined experience in Indian law, and we have handled virtually every kind of matter arising across the broad spectrum of tribal legal needs.

THE FIRM IS PROUD TO BUILD ON THE FOUNDATION ESTABLISHED BY MARVIN J. SONOSKY, WHOSE LONG CAREER WAS DEVOTED TO ADVANCING TRIBAL INTERESTS. MR. SONOSKY WAS A STRONG, DEDICATED ADVOCATE WHO STOOD UP FOR TRIBAL RIGHTS AT A TIME WHEN FEW OTHERS WERE WILLING TO DO SO.

From the 1950's, MR. SONOSKY PRACTICED LAW ON HIS own, successfully representing tribal clients across the country. Then, in 1976, he was joined in his law practice by two other advocates for tribes. Harry sachse had served as assistant to the solicitor general at the u.s. department of justice – where he briefed and argued numerous landmark indian law cases in the supreme court. reid peyton chambers had been associate solicitor for indian affairs at the department of the interior – where he provided a strong voice within the government in support of tribal rights.

Since its founding in 1976, the firm has added attorneys, professionals and offices to better serve indian country. The firm has grown as the tribes have expanded the scope of their governmental endeavors. But while much has changed, the fundamental principles that inspired MR. Sonosky and that led to the firm's creation remain important guideposts for the firm. to put it simply, seeking justice for the tribes continues to be the central calling of the firm. In this way, we are proud to continue and advance the work begun by MR. sonosky.

MEMBERS OF THE FIRM

PARTNERS

Reid Peyton Chambers joined the firm in 1976 as a founding partner. Mr. Chambers specializes in litigation, tribal reserved water rights and issues arising out of the federal trust responsibility. He has represented tribes and Alaska Native interests with respect to land claims, water rights, hunting and fishing rights, reservation boundary issues, Alaska tribal rights and immunities, gaming law, tribal court jurisdiction, state and tribal taxation and coal development. Mr. Chambers has also codified tribal laws and engaged in advocacy on behalf of a variety of tribal interests before state and federal agencies and Congress.

Mr. Chambers practiced privately in Washington, D.C. from 1967 to 1970. From 1973 until joining the firm, Mr. Chambers served as Associate Solicitor for Indian Affairs of the U.S. Department of the Interior, the Department's chief legal officer with responsibility over Indian and Alaska Native matters.

Mr. Chambers has published two oft-cited articles in the Stanford Law Review on federal Indian law issues, as well as a number of articles on Indian reserved water rights. He has testified on Indian issues at the invitation of committees of Congress and frequently been invited to speak at the Federal Bar Association's Indian Law meetings and conferences sponsored by other entities such as the Rocky Mountain Mineral Law Foundation.

Mr. Chambers has argued numerous cases before federal district and courts of appeals, and before state tribal courts and appellate courts. In 2003, Mr. Chambers represented the Bishop Paiute Tribe before the U.S. Supreme Court in *Inyo County v. Paiute-Shoshone Indians of the Bishop Community*, 538 U.S. 701 (2003).

For over thirty years, Mr. Chambers has taught a seminar on federal Indian law at Georgetown University Law School. He has also taught this seminar several times at Yale Law School, and in 1988, served as the Chapman Distinguished Visiting Professor at Tulsa University Law School. Mr. Chambers taught law for three years (1970-1973) as a professor at the University of California at Los Angeles (UCLA), working extensively during those years with the Native American Rights Fund and California Indian Legal Services.

Education: Harvard Law School, 1967 Balliol College, Oxford, Graduate degree in Politics, Philosophy and Economics Amherst College, 1962 Lloyd B. Miller joined the firm in 1979 and opened the firm's Alaska offices in 1984. Mr. Miller specializes in appellate and trial litigation, as well as congressional advocacy, for tribal governments, inter-tribal organizations, Native American health and social service providers and Native American-owned profit and non-profit corporations.

Mr. Miller's Indian law practice is wide ranging and involves complex litigation, civil and criminal jurisdiction, Indian Self-Determination Act health and social service matters, labor law issues, gaming issues, Indian Child Welfare Act matters, fee and trust land acquisitions, land claims, corporate law, government contract negotiations, and environmental issues. Mr. Miller's significant recent work includes victories in *Salazar v. Ramah Navajo Chapter*, 132 S. Ct. 218 (2012), *Arctic Slope Native Ass'n, Ltd. v. Sebelius*, 133 S. Ct. 22 (2012), and *Cherokee Nation v. Leavitt*, 543 U.S. 631 (2005); follow-on settlements in these and related cases to date totaling nearly \$1.7 billion; counsel to the Cherokee Nation in *Adoptive Couple v. Baby Girl*, 133 S. Ct. 2552 (2013), and counsel to Alaska Native tribal interests in *Sturgeon v. Frost*, 577 U.S. --- (2019). Mr. Miller is deeply involved in the ongoing MDL National Opioid Litigation, where he represents numerous Tribes and tribal organizations and serves on the Tribal Leadership Committee.

A significant portion of Mr. Miller's career has been devoted to litigation against the federal government on behalf of Tribes and tribal organizations contracting with the United States under the Indian Self-Determination Act, together with related legislative and appropriations work in Congress. Mr. Miller was counsel for the Cherokee Nation and the Shoshone-Paiute Tribes in the leading Supreme Court case setting the Government's liability for contract support cost underpayments, *Cherokee Nation v. Leavitt*, 543 U.S. 631 (2005). His successes also include the 2012 follow-on victory against the Indian Health Service in *Arctic Slope Native Ass'n, v. Sebelius*, 133 S. Ct. 22 (2012), on remand *ASNA v. Sebelius*, 501 Fed. Appx. 957 (Fed. Cir. 2012), and the successful Ramah litigation, *Salazar v. Ramah Navajo Chapter*, 132 S. Ct. 2181 (2012) (co-counsel to a class of over 600 Tribes and tribal organizations recovering \$940 million against the Bureau of Indian Affairs). Mr. Miller has led the firm's successes in recovering over \$750 million against the Indian Health Service, and was co-counsel in the groundbreaking Sage litigation against IHS (resolved for \$128 million).

Mr. Miller's congressional work has included multiple amendments to the Indian Self-Determination and Education Assistance Act, the recent rewrite to the Indian Employment, Training and Related Services Consolidation Act of 2017, and numerous appropriations-related measures.

Mr. Miller was a law clerk to the late James M. Fitzgerald of the United States District Court for the District of Alaska, and for whom the Alaska federal courthouse is named. He has served on the boards of several non-profit organizations and on the Conference Executive Committee for the Ninth Circuit Court of Appeals. He has also been honored by the National Indian Health Board, the Alaska Legislature, the First Alaskans Institute, and the Healthy Alaska Natives Foundation, all for his work on behalf of Native American interests. Mr. Miller is admitted to practice before the Supreme Court and most of the federal courts of appeals, and is a member of the District of Columbia Bar and the Alaska Bar.

Education:

University of Virginia School of Law, Juris Doctorate and Order of the Coif, 1978 Yale University Bachelor of Arts in Philosophy and Psychology, 1975 **Douglas B. L. Endreson** is a leading litigator of major, complex Indian law cases. With broad experience in both trial and appellate work, he has successfully litigated a broad range of cases, involving issues including Treaty rights, environmental law, gaming, water rights, taxation and tribal jurisdiction.

For example, when the future of gaming for all the tribes in Wisconsin was seriously threatened by complex litigation raising fundamental questions about its ongoing validity, Mr. Endreson was brought in to serve as lead counsel, managing the litigation for the tribal side. He developed and implemented a strategy to address the challenge, and his efforts succeeded. Indian gaming in Wisconsin was preserved. *Dairyland Greyhound Park, Inc. v. Doyle*, 719 N.W.2s 408 (Wis. 2006).

Mr. Endreson has also done extensive work protecting tribal rights in connection with federal laborlaw. For example, he successfully litigated a case establishing the principle that a tribal organization may administer off-reservation treaty rights through the use of game wardens, without the imposition of the Fair Labor Standards Act. *Great Lakes Indian Fish and Wildlife Comm'n v. Reich*, 4 F.3d 498 (7th Cir. 1993). This remains a leading case in connection with this issue.

Mr. Endreson also provides strategic advice to tribal clients in matters such as negotiating utility rights of way and protecting tribal environmental and cultural resource interests. For example, he successfully represented a tribe in preventing the development of a zinc-copper mine which threatened tribal cultural and historic interests. This involved a multi-disciplinary approach, with the extensive use of experts, in connection with multiple proceedings. As a result of his efforts, the mining company ultimately withdrew its applications, the project did not go forward, and the tribal interests were protected and preserved.

Education: University of Wisconsin Law School, J.D. with honors, 1978; LL.M., 1980 Colby College, 1975

Mary J. Pavel (Skokomish Tribe of Washington) rejoined the firm in 2015 after serving as Staff Director and Chief Counsel for the United States Senate Committee on Indian Affairs. During her tenure, she served two Chairs: Senator Maria Cantwell (D-WA) and Senator Jon Tester (D-MT). As Staff Director and Chief Counsel, Ms. Pavel directed the Senate Committee on Indian Affairs agenda through the Senate. In this capacity, Ms. Pavel played a vital role in the enactment of the reauthorization of the Violence Against Women Act (VAWA), as well as critical legislation that restored tribal land rights, affirmed tribal water rights, and protected tribal health and veterans programs.

Ms. Pavel initially joined the firm in 1992 and became a partner in 1999. She focuses her practice on working with congressional staff and the firm's legislative clients. Her work involves all aspects of legislative practice, including developing legislative strategies, meeting with tribal and congressional delegations and developing testimony. Ms. Pavel has extensive knowledge of the budget and appropriations process and has developed strong relationships with appropriations and other Hill staff.

Ms. Pavel has worked on some of the largest tribal settlements that Congress has enacted, including the Colville Tribes' Grand Coulee Dam Settlement Act and the Pueblo of Isleta Settlement and Natural Resources Restoration Act. She was also the lead lobbyist on the Fort Peck Reservation Rural Water System Act, which authorized the construction and operation of a \$193 million domestic water system to provide

safe drinking water to the 30,000 residents of the Fort Peck Indian Reservation and surrounding communities.

Ms. Pavel leads the firm's work on appropriations matters, where she has successfully worked with tribal clients to secure over \$100 million in funding for vitally needed projects in their communities including roads, schools, and hospitals. She has also worked with a number of Tribes to address their land issues in Congress, including having land taken into trust for gaming purposes, restoring land to a Tribe because of its religious and cultural significance, and expanding tribal leasing authority.

Ms. Pavel has also worked on a number of national initiatives including amendments to the Federal Unemployment Tax Act, which secured Tribes parity to be treated as governments under this Act; reauthorization of the Indian Healthcare Improvement Act; the Tribal Law and Order Act, and the Violence Against Women Act. In addition, she actively worked to resist Congressional efforts to tax tribal revenues, abrogate tribal sovereign immunity, and impose State taxes for retail sales on tribal lands.

Education:

University of Washington School of Law, J.D., 1992 Dartmouth College, B.A. in Sociology, 1988

David C. Mielke has been a partner since 2000, establishing the firm's Albuquerque office. Mr. Mielke primarily provides general counsel services to tribal clients in New Mexico, representing them on a wide range of matters and issues, including gaming, employment, business operations and development, land, rights-of-way, jurisdiction, tribal codes, water rights, and legislative matters. Prior to moving to Albuquerque, he was a partner in a Washington, D.C. firm, where he practiced in the areas of business and commercial law, employment law and litigation, Indian claims litigation, and Indian law.

Education:

Georgetown University Law Center, cum laude, 1986 University of Maryland, B.A., cum laude, 1979

Colin Cloud Hampson (Winnebago Tribe of Nebraska and the White Earth Band of Chippewa) joined the firm in 1994, established the San Diego office in 1999, and became a partner in 2003. Mr. Hampson represents tribes and tribal organizations on a wide range of Indian law matters including gaming, commercial and economic development matters, gaming regulation, energy, water, construction, jurisdiction, recognition, legislative issues, environmental law, health care, tax, Indian Self-Determination and Education Assistance Act, employment, election, administrative law and general counsel matters.

Mr. Hampson has represented tribes and tribal organizations in litigation in federal, tribal and state court as well as before federal agencies. He has represented tribes in litigation involving water rights, jurisdictional disputes, tribal sovereignty and self-determination issues. In commercial matters, he has reviewed and negotiated agreements related to the financing, development and construction of new or expansions of tribal casinos and other facilities, operation of federal programs under the Indian Self-Determination and Education Assistance Act, professional services, gaming machine leases, and real estate transactions involving trust and fee lands. Mr. Hampson has drafted organic documents for tribal and Indian-owned entities for business enterprises and a tribal permanent fund trust. He has reviewed and advised on proposals

for business opportunities and assisted with due diligence of proposed business partners, including proposals for casino development, wind energy, media programming, and pharmacy sales.

Mr. Hampson has also advised tribal clients on a range of tax issues in economic development and other circumstances. He has represented tribal health departments and organizations on a range of health care issues.

Education:

Stanford Law School, with distinction, J.D., 1994 Stanford University, M.A. in International Policy Studies and a B.A. in American History, 1991

Richard D. Monkman joined the firm in 2003 and became a partner in 2007. Mr. Monkman advises tribes and tribal organizations in all aspects of their health care operations, including compliance, employment, contracts, medical staff organizational issues, accreditation, negotiation with federal and state authorities, and medical licensing and credentialing matters. Mr. Monkman frequently represents tribes and tribal organizations in health care related litigation, including appellate cases, and represents Alaska Native corporations in a wide range of commercial matters.

Before joining the firm, Mr. Monkman was managing partner of an Alaska law firm, with a practice focused on health care and related matters. He previously served the State of Alaska as Assistant Attorney General, Deputy Commissioner of Revenue and Deputy Commissioner of Commerce. During his public service, Mr. Monkman represented the Alaska Public Offices Commission and the Alaska State Medical Board, was Alaska's representative on the National Association of Attorneys General Antitrust Task Force, and represented the State of Alaska in the Tobacco Litigation. During his tenure at Northeastern University School of Law, Mr. Monkman had the privilege of interning with the Native American Rights Fund.

Education: Northeastern University School of Law, J.D., 1980 Dartmouth College, cum laude with honors, 1976

Vanessa L. Ray-Hodge (Pueblo of Acoma) is a Partner and works in all areas of the firm's practice with a special focus in water rights, protection of treaty rights, as well as natural resource and environmental law issues. She also regularly advises and represents tribal clients on matters involving land restoration, reservation boundary issues, tribal jurisdiction, and matters concerning infrastructure and economic development.

Ms. Ray-Hodge has worked on some of the largest Indian water rights settlements both in the negotiation and implementation phases. She, along with partners Ryan Rusche and Mary Pavel, was a primary negotiator for federal legislation enacting the Montana Water Rights Protection Act—a landmark \$1.9 billion water settlement for the Confederated Salish and Kootenai Tribes (CSKT) of the Flathead Reservation. She has played a key role both during private practice and while serving the federal government in numerous other Indian water rights settlements.

Ms. Ray-Hodge is also a seasoned litigator for Indian tribes. She successfully litigated the Coeur d'Alene Tribe's entitlement to reserved water rights before the Idaho Supreme Court in *In re CSRBA Case No.* 49576, Subcase No. 91-7755, 448 P.3d 322 (Id. 2019). Ms. Ray-Hodge, with partner Matthew Murdock, has

successfully litigated *Fond du Lac Band of Lake Superior Chippewa v. Wheeler*, 519 F. Supp. 3d 549 (D. Minn. 2021), in which the Federal District Court held for the first time that the U.S. EPA has a non-discretionary duty to determine under Section 401(a)(2) of the Clean Water Act whether a proposed project "may affect" the Band's downstream water quality standards.

Prior to rejoining Sonosky in 2016, Ms. Ray-Hodge served as the Senior Counselor to Solicitor Hilary Tompkins at the Department of the Interior during the Obama Administration. At Interior, Ms. Ray-Hodge advised the Solicitor on Indian Affairs issues and was integral in a multitude of decisions. Some of her key efforts included addressing the Supreme Court's decision in *Carcieri v. United States*, to continue to take land into trust for tribes, culminating in the Solicitor's M-Opinion 37029 (March 12, 2014); participating in and developing the United States position in *Adoptive Couple v. Baby Girl*, 570 U.S. 637 (2013) and leading efforts to develop regulations implementing the Indian Child Welfare Act post *Baby Girl*; settling tribal trust lawsuits and implementing the Secretary's Trust Reform Commission. Ms. Ray-Hodge regularly advised senior Departmental officials on tribal trust and treaty rights, economic and natural resources development issues in Indian country, including water rights, oil and gas operations, and Indian gaming issues.

Ms. Ray-Hodge attended Wellesley College graduating in 2000 with a major in Anthropology. She went on to Columbia Law School graduating in 2003 with honors as a Harlan Fiske Stone Scholar. Ms. Ray-Hodge is licensed in Oregon, New Mexico, Idaho and Washington D.C.

Outside of the firm Ms. Ray-Hodge serves on various Boards including the Pueblo of Acoma Health Board.

Education: Columbia Law School, J.D., 2003 Wellesley College, B.A., 2000

Mr. Holleman has experience in federal and tribal court litigation and focuses on issues related to federal labor law, water rights and riverbed ownership, cultural resource protection, environmental regulation, gaming, and tribal jurisdiction.

Education: Columbia Law School, J.D., 2012 Duke University, A.B. Political Science and History, 2009

Frank S. Holleman joined the firm in 2012 and became a partner in 2017. He works in all areas of the firm's practice. He graduated from the Columbia Law School in 2012, where he was a managing editor on the Columbia Journal of Law and Social Problems, Head Editor of the Native American Law Student Association moot court team, and a Harlan Fiske Stone Scholar. He also interned at the U.S. Court of Appeals for the Fourth Circuit and the U.S. District Court for the Southern District of New York.

Rebecca A. Patterson joined the firm's Anchorage office in 2013 and became a partner in 2017. Rebecca works in all areas of the firm's practice. Before joining the firm, Rebecca clerked for Chief Justice Walter L. Carpeneti (Ret.) of the Alaska Supreme Court and Judge Sharon L. Gleason of the U.S. District Court for the District of Alaska.

Rebecca graduated from Harvard Law School in 2011, where she served as Assistant Managing Editor for the Civil Rights-Civil Liberties Law Review and was deeply involved in several public interest programs that assisted criminal defendants. Before law school, Becca worked on immigration issues at the Legal Assistance Foundation of Metropolitan Chicago.

Education: Harvard Law School, J.D., 2011 Washington University in St. Louis, B.A., summa cum laude, 2007

Matthew L. Murdock (Mandan, Hidatsa, and Arikara Nation) joined the firm in 2013 and became partner in 2019. Matt works in all areas of the firm's practice. Mr. Murdock has advised tribes on issues relating to the applicability of federal employment and labor laws to tribes, banishment and exclusion, gaming, Indian preference, taxation in Indian country, Indian general welfare benefits, and contracting and compacting under the Indian Self-Determination and Education Assistance Act.

Mr. Murdock has represented tribes and tribal officials in litigation on issues regarding sovereign immunity, tribal sovereignty, employment, and the National Labor Relations Act. Mr. Murdock also has experience in entity formation and structuring, including pro bono work to help tribal members on his tribe's reservation establish a non-profit corporation for language and cultural revitalization.

Matt graduated cum laude from the Arizona State University College of Law, where he received the Dean's Award for outstanding performance in law school. While in law school, Matt was a law clerk for the General Counsel of the Gila River Indian Community and a research assistant for Professor Rebecca Tsosie.

Matt received his B.A. in political science from the University of Arizona.

Education: Arizona State University College of law, J.D., cum laude, 2013 University of Arizona, B.A., 2009

Nathaniel Amdur-Clark (Citizen Potawatomi Nation) rejoined the firm after a two-year stint teaching Federal Indian Law and Legislative Advocacy at the University of Florida Levin College of Law. Mr. Amdur-Clark previously worked as an Associate for 2014-2016, as well as a summer associate and law clerk in 2012 and 2013. He works in all areas of the firm's practice. He is a member of the Alaska and District of Columbia bars.

Mr. Amdur-Clark graduated from Harvard Law School in 2014, where he was involved in the Harvard Native American Law Students Association and served on the Board of the National Native American Law Students Association. During law school, he was active on the Harvard Law and Policy Review and interned at the Office of Tribal Justice and Civil Appellate Division at the U.S. Department of Justice.

In addition to his law degree, Mr. Amdur-Clark has a Master in Public Policy Degree from the Harvard Kennedy School, where he was a Harvard Kennedy School Native American Public Service Fellow. He graduated in 2009 from Harvard College with a Bachelor of Arts cum laude in Anthropology.

Education: Harvard Law School, J.D., 2014 Harvard Kennedy School, M.P.P., 2014 Harvard University, B.A., 2009

Ryan C. Rusche joined the firm as a partner in 2022. Mr. Rusche has spent his career advancing the interests and goals of Indian tribes and will work in all areas of the firm's practice. Prior to joining the firm Mr. Rusche worked in house for the Confederated Salish and Kootenai Tribes (CSKT) of the Flathead Reservation where he focused on the federal ratification of the Tribes' water rights compact and settlement of the Tribes' water-related claims against the federal government. His efforts resulted in enactment of a landmark \$1.9 billion water rights settlement in December 2021, that comprehensively secures water rights for the Tribes and address decades of environmental and natural resources damages caused by the federal government on the Reservation. Prior to his work at CSKT, Mr. Rusche worked for his own Tribe, Ft. Peck, serving as both in-house and outside counsel. Mr. Rusche also successfully ran and was elected as the County Attorney of Roosevelt County. Mr. Rusche advises tribal clients on complex matters including protection of treaty rights, taxation, environmental law, water, energy, business, and infrastructure development, as well general counsel matters and Indian Child Welfare Act issues.

Ryan grew up on the Fort Peck Reservation in northeastern Montana and graduated from Wolf Point High School. Ryan then graduated from Carroll College in Helena, Montana, and the University of Montana School of Law.

Ryan has served as the Chair of the Montana Human Rights Commission, as well as on the board of trustees of the State Bar of Montana, the Montana Judicial Nomination Commission, the Advisory Council to the Montana Attorney General on Prescription Drug Abuse, the Montana Department of Revenue Local Government Working Group, and various other boards and commissions.

Education: University of Montana School of Law Carroll College

Ms. Leonard graduated from Yale Law School in 2015, where she served as a Comments Editor for the Yale Law Journal and served on the boards of the Native American Law Students Association and the Yale

Whitney A. Leonard joined the firm in 2017 and became a partner in 2023. She works in all areas of the firm's practice, with a particular interest in Native land rights, environmental justice, tribal public safety, and tribal self-governance. She has been deeply involved in the litigation against the major opioid companies on behalf of tribes and tribal organizations nationwide, as well as similar litigation against key e-cigarette manufacturers. Before joining the firm, Ms. Leonard clerked for Chief Judge Sidney Thomas of the U.S. Court of Appeals for the Ninth Circuit and Justice Dana Fabe (Ret.) of the Alaska Supreme Court.

Environmental Law Association. Prior to law school, Ms. Leonard worked on land and wildlife conservation in Montana. Ms. Leonard received her B.A. from Williams College in 2008.

Education: Yale Law School, J.D., 2015 Williams College, B.A., 2008

K. Amanda Saunders joined the firm in 2019 and became a partner in 2025. She works in all areas of the firm's practice. Before joining the firm, Ms. Saunders clerked for Justice Craig Stowers of the Alaska Supreme Court. She is a member of the California Bar.

Ms. Saunders graduated from UC Davis School of Law in 2018, where she served as Executive Editor of the Environmental Law and Policy Journal, Chair of the Environmental Law Society, and on the Executive Board of the King Hall Negotiations Team. During law school, she also interned at a variety of environmental organizations.

Prior to law school, Ms. Saunders worked on environmental and energy issues in Colorado. Ms. Saunders received her B.A. in environmental studies from the University of North Carolina at Chapel Hill in 2010.

Education:

University of California, Davis, School of Law, J.D., 2018 The University of North Carolina at Chapel Hill, B.A., 2010

ASSOCIATES

Steven C. Wilfong joined the firm in 2021 and works in all areas of the firm's practice. Before joining the firm, Mr. Wilfong clerked for Chief Justice Joel H. Bolger (Ret.) of the Alaska Supreme Court and Judge Sharon L. Gleason of the U.S. District Court for the District of Alaska.

Mr. Wilfong graduated from Harvard Law School in 2017, where he served as a Notes Editor for the Harvard Law Review. During law school, he also interned at the Tax Division of the United States Attorney's Office for the Central District of California. Mr. Wilfong received his B.A. summa cum laude from Saint Olaf College in 2011.

Education:

Harvard Law School, J.D., cum laude, 2017 Saint Olaf College, B.A., summa cum laude, 2011

Chloe E. Cotton joined the firm in 2022. She previously clerked for Justice Peter J. Maassen of the Alaska Supreme Court and was the Berkeley Law Foundation Fellow at the Native American Rights Fund, where her work focused on voting rights and redistricting.

Ms. Cotton graduated from Harvard Law School in 2020, where she was an Editor of the Harvard Law Review and also served as the Review's Coordinating & Outreach Chair. During law school, she interned at the Campaign Legal Center, the Center for Secure and Modern Elections, and was a summer associate at the firm. Prior to law school, Ms. Cotton worked for the Denali Commission and on political campaigns.

In addition to her law degree, Ms. Cotton holds a Masters in Public Policy from the Harvard Kennedy School, where she received a Presidential Public Service Fellowship. She received her B.A. from Claremont McKenna College in 2012.

Education: Harvard Law School, J.D., magna cum laude, 2020 Harvard Kennedy School, M.P.P., 2020 Claremont McKenna College, B.A., cum laude, 2012

Cassidy Guerro (Wyandotte Nation) joined the firm in 2024. Ms. Guerro graduated *cum laude* from James E. Rogers College of Law, University of Arizona in 2024 and received a certificate in Indigenous Peoples Law and Policy. While in law school, Ms. Guerro served as the Senior Note Editor for the Arizona Journal of Environmental Law and Policy, participated in the Tribal Justice Clinic, and was a member of the University of Arizona Native and Indigenous Law Student Association. Additionally, while in law school, Ms. Guerro was a course assistant for several of the University of Arizona's federal Indian law and Tribal law courses, and a summer associate at the firm. Ms. Guerro received her B.B.A. from the Stephen M. Ross School of Business at the University of Michigan in 2021.

Education:

Stephen M. Ross School of Business, University of Michigan, 2021 James E. Rogers College of Law, University of Arizona, cum laude, 2024 Anne DeLong (Osage Nation) joined the firm in September 2024. Ms. DeLong graduated from Harvard Law School in May 2024. While in law school, she served as Treasurer of the Native American Law Students Association and was a teaching assistant for Matthew Fletcher's Federal Indian Law course. Her other passion was defending tenants facing eviction as a student attorney with the Harvard Legal Aid Bureau, completing over 1,600 pro bono hours.

Prior to law school, Ms. DeLong managed state and local electoral campaigns in Oklahoma from 2019-2021. She received a B.A. in International Area Studies at the University of Oklahoma in 2019. Ms. DeLong grew up in Tulsa, OK and enjoys crafting beaded earrings, thrifting, and travelling in her free time.

Education: Harvard Law School, J.D., 2024 University of Oklahoma, B.A., 2019

Noah I. Star joined the firm in 2025. Mr. Star works in all areas of the firm's practice, with a particular focus on natural resources, fisheries, environmental, and energy law, as well as trial and appellate litigation.

Before joining the firm, Mr. Star clerked for Justice Jennifer Stuart Henderson on the Alaska Supreme Court. After clerking, Mr. Star was an Associate at another law firm in Anchorage working on fisheries, natural resources, and general counsel matters for tribes and local governments around Alaska. He also served as an Assistant Attorney General for the Alaska Department of Law representing the Board of Fisheries and Department of Fish and Game.

Mr. Star graduated from Harvard Law School in 2021, where he served as a Managing Editor for the Harvard Environmental Law Review. During law school, Mr. Star interned with the Alaska Department of Law and the Delaware Department of Justice, representing natural resources and environmental state agencies, and a law firm in Seattle, WA, representing tribes and tribal organizations.

Prior to law school, Mr. Star worked for Rep. Jonathan Kreiss-Tomkins in the Alaska State Legislature in Sitka and Juneau. Mr. Star received his B.A. from Northwestern University, where he wrote his undergraduate thesis on the Alaska Native Claims Settlement Act and the Alaska National Interest Lands Conservation Act.

Education: Harvard Law School, J.D., cum laude, 2021 Northwestern University, B.A., cum laude & Phi Beta Kappa, 2016

OF COUNSEL

Anne D. Noto joined the firm as an associate in 1986 and became a partner in 1993. She has successfully represented tribal clients before the U.S. Court of Federal Claims in government mismanagement cases involving tribal funds, lands, and timber. She also has significant experience in litigation involving jurisdictional issues, sovereign immunity, treaty rights, trust land acquisitions, and a variety of other matters affecting tribal interests.

Ms. Noto has particular expertise in tribal and treaty history and the intersection of that history with current legal issues of importance to tribes, including the exercise of treaty hunting, fishing and gathering rights, reservation boundaries, trust land acquisitions, and claims against the federal government.

Ms. Noto has also devoted a substantial part of her career to providing general counsel services to tribes, with a special focus on advising tribes on tribal and state tax matters, gaming regulation, and implementation of treaty hunting, fishing and gathering rights. Her practice has also regularly involved lobbying before Congress as well as advocating for tribes in matters before administrative agencies, including agency development of policies and regulations affecting Indian interests.

Education:

George Washington University National Law Center, J.D. with high honors, 1986 Cornell University, B.A., 1980

Myra M. Munson founded the Juneau office of our firm in 1990, after serving as Commissioner of the Alaska Department of Health and Social Services from 1986 to 1990. Her nationwide practice emphasizes self-determination and self-governance, the Indian Health Care Improvement Act (IHCIA), Medicaid and other third-party reimbursement issues, and other tribal health program operations issues.

Ms. Munson has represented tribes in planning and assuming programs and negotiating Title I and Title V agreements with the Indian Health Service (IHS) in more than half of the IHS Areas. She served on the negotiated rule making committees for the Title IV and Title V regulations.

She was a technical advisor to the IHCIA National Steering Committee from its inception; assisted in drafting and editing substantial sections of the reauthorization; and testified before the Senate Committee on Indian Affairs. Since its adoption as part of the Affordable Care Act, she has conducted innumerable training programs at national and regional conferences and for individual tribes and tribal organizations, as well as assisting tribal health programs to implement various provisions of the IHCIA and ACA.

Ms. Munson is also a member of the NIHB Medicare & Medicaid Policy Committee, and a technical advisor to the CMS Tribal Technical Advisory Group since their inception. She actively serves on a number of subcommittees, including ACA Policy, Tribal Consultation, and Regulation Review.

In other areas of practice, Ms. Munson worked with Alaska Tribal Health Programs to draft the Community Health Aide Program Standards, including the standards for Dental Health Aide Therapists, and now assists tribes and organizations considering expansion of these services in other locations. She has worked on state redistricting matters with Donald Simon of our DC office.

Ms. Munson was born in Juneau, Alaska and grew up in Fairbanks, Alaska. She earned her bachelor's degree at University of Alaska Fairbanks in 1972, and her law degree and master's degree in social work at the University of Denver in 1980 – both with distinction. Ms. Munson is currently serving on the Board of Alaska Legal Services Corporation.

In 2003, Ms. Munson was awarded the Alaska Federation of Native's Denali Award, and in 2011, the Healthy Alaska Natives Foundation awarded her its President's Award for promoting public understanding of Alaska Native health and wellness issues.

Education:

University of Denver School of Law, J.D. while simultaneously earning an MSW degree, 1980

James E. Glaze joined the firm in 1993. He assists tribal clients on a wide range of legal matters, including litigation and negotiations under the Indian Self-Determination and Education Assistance Act, federal construction and public infrastructure projects (including health clinics, hospitals, schools, tribal justice centers, water treatment and supply systems, road and bridge projects), labor law, employment law and tribal governance matters. He also leads the firm's transportation and public infrastructure practice and regularly is asked to speak at national and regional tribal conferences. Mr. Glaze helped to develop many first-of-their-kind tribal funding agreements, including the first tribal transportation innovative financing agreement, the first IRR Program self-governance compact, the first FHWA IRR Program Agreements and many Tribal-State fund transfer agreements.

Mr. Glaze served as an attorney advisor to the tribal members of the Indian Reservation Roads (IRR) Negotiated Rulemaking Committee and the IHS Self-Governance Negotiated Rulemaking Committee. He also played a leading national advocacy role in the development of the tribal transportation program and funding provisions included in the Safe, Accountable, Flexible and Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) and the American Recovery and Reinvestment Act (ARRA). Following passage of these laws, Mr. Glaze worked closely with tribal and federal officials to implement new tribal transportation programs within the U.S. Department of Transportation, including the Tribal Transit Grant Program, the Federal Highway Administration-Federal Lands Highways (FHWA-FLH) IRR Program, and the Tribal Scenic Byways Program.

Education:

University of California, Davis, J.D., 1991 University of California, San Diego, M.A., 1987 Humboldt State University, B.A., magna cum laude, 1984

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Gary F. Brownell joined the firm as a partner in 2001 after serving for six years in the Department of Justice of the Ho-Chunk Nation, first as a Tribal Attorney and then, from 1997 to 2001 as Attorney General. In that position, he supervised an eight-lawyer legal department handling a wide range of tribal legal issues. Since joining the firm, his practice has focused in the areas of gaming, economic development, financing, taxation, housing, personnel relations, employee benefits and code development. Prior to joining the Ho-Chunk Nation Department of Justice, Mr. Brownell was a partner in a Buffalo, New York firm where he concentrated in corporate finance, business combinations and divestitures, and tax planning.

Education: Cornell University School of Law, J.D., 1980 University of Notre Dame, B.A., 1977

Roger W. DuBrock has been collaborating with the firm in its Alaska practice since 1984 and has served as counsel since 1986. He collaborates with the firm on selected client matters for individuals, village corporations and regional non-profit health and social service organizations. Mr. DuBrock obtained an A.B. in 1964 from Brown University where he graduated Phi Beta Kappa with high honors. He received his L.L.M. in 1967 from Harvard University Law School.

Mr. DuBrock also spent one year of study at Edinburgh University in Edinburgh, Scotland. He has been in private practice in Alaska since 1967, excluding six years when he served as a state District Court judge in Sitka, Alaska (1969-1975). From 1975 to 2002, he practiced in Anchorage emphasizing village and regional Native corporation matters, rural municipal government matters, general commercial practice, construction litigation, and personal injury litigation.

Education:

Harvard University Law School, L.L.M., 1967 Edinburgh University in Edinburgh, Scotland, one year of study Brown University, A.B., 1964, with high honors

Donald J. Simon joined the firm as an associate in 1982 and became a partner in 1984. Mr. Simon has worked on litigation and administrative law matters, and has represented tribal interests in water rights, fishing rights, self-determination issues, boundary disputes, jurisdictional matters, sovereignty issues, land claims, Indian gaming and general litigation. He has been co-counsel in administrative and court proceedings involving contract support cost issues under the Indian Self-Determination Act, including as co-class counsel in the breach of contract class action against the United States for underpayment of contract support costs, *Salazar v. Ramah Navajo Chapter*, 132 S. Ct. 2181 (2012).

Mr. Simon is an expert on campaign finance and election law issues, and has for over thirty years been involved in numerous legislative initiatives and litigation matters on campaign finance and related issues. He also has substantial expertise on issues relating to ethics in government, redistricting, disclosure, and regulation of lobbying. Mr. Simon has testified numerous times before Congress and the Federal Election Commission on issues relating to the interpretation and constitutionality of the federal campaign finance laws. He has also appeared in virtually all major media outlets as a knowledgeable expert on campaign finance and related matters.

From 1995 through 2000, Mr. Simon served as Executive Vice President and General Counsel of Common Cause, where he directed legislative and legal programs for the organization.

Currently, Mr. Simon is general counsel to Democracy 21, a leading campaign finance reform organization. Mr. Simon also has participated in election monitoring on behalf of the National Democratic Institute (Peru, 2000), and has been sponsored by NDI on trips to Russia and Algeria to speak to parliamentarians and the media on issues relating to regulation of politics in the United States.

Education: Harvard Law School, J.D., cum laude Harvard College, B.A., magna cum laude

Matthew S. Jaffe joined the firm in 1999, and became a partner in 2011. Mr. Jaffe regularly advises Indian tribes, Alaska Native villages and Indian organizations on a wide range of legal matters involving the Indian Self-Determination and Education Assistance Act, transportation, housing, public infrastructure, construction, financing and federal contracting law. He has advised Indian tribes and worked with federal officials concerning the development of regulations under the Indian Self-Determination and Education Assistance Act (ISDEAA), the Native American Housing Assistance and Self-Determination Act (NAHASDA) and the Transportation Equity Act for the 21st Century (TEA-21) (IRR Program).

Since joining the firm, Mr. Jaffe has worked extensively on transportation issues affecting Indian country, and advocated for the transportation infrastructure needs of Indian reservations and communities. Mr. Jaffe also served as an advocate for tribes on passage of the tribal transportation provisions that were enacted as part of SAFETEA-LU, helped to develop advance construction agreements used by the BIA and Indian tribes and the first-of-its-kind IRR Program Agreement used by tribes and the Federal Highway Administration, and works frequently with tribal and federal representatives to the Tribal Transportation Program (TTP) Coordinating Committee. A major part of Mr. Jaffe's practice is devoted to providing legal assistance to tribal clients so that they may effectively implement the transportation programs made available under these federal laws to address their transportation needs. He has spoken at regional and national tribal transportation conferences and meetings concerning the TTP and federal transportation legislation.

Education:

George Washington University National Law Center, J.D., 1986 State University of New York at Binghamton, B.A., 1983, with honors

Emily Soli focuses her practice on federal Indian law, Tribal governance, and litigation. She advises Tribal governments and their enterprises on a broad range of legal matters, including jurisdiction and sovereignty, environmental law, gaming, taxation, and regulatory compliance.

Before joining the firm in 2025, Ms. Soli served as General Counsel for the Pueblo of Isleta. In that role, she managed the Pueblo's litigation portfolio, successfully securing monetary and injunctive relief in cases involving water quality enforcement, civil rights in education, and land use disputes.

Ms. Soli previously served as Special Counsel and Senior Policy Advisor to the Wyoming Governor's Office, where she was the chief in-house advisor on federal Indian law and State-Tribal relations. In that role, she

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worked closely with Tribal Nations to advance shared State-Tribal priorities, including wildlife management, broadband expansion, and MMIW initiatives. Her prior experience also includes serving as a Senior Assistant Attorney General for Wyoming, where she led consumer protection and antitrust litigation and secured over \$1.5 million in recoveries to consumers and penalties. She began her legal career as a Skadden Fellow at DNA-People's Legal Services, representing members of the Navajo Nation in impact litigation that led to systemic policy reforms.

Ms. Soli earned her J.D. from the University of California, Berkeley, School of Law, in 2014 and her B.A. in Philosophy from Arizona State University in 2006. She is admitted to practice in New Mexico and Wyoming, as well as in multiple federal and Tribal courts.

Education:

University of California, Berkeley, School of Law, J.D., 2014 Arizona State University, B.A. in Philosophy, 2006



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